



Nottingham Crime & Drugs Partnership

Partnership Plan 2011/12 - 2013/14

Year 3

Working together to reduce Crime, Disorder and the misuse of Drugs

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Crime and Drugs Partnership Plan (2011/12 – 2013/14)

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FOREWORD

“Nottingham has seen some significant changes over the last three years in relation to how our partner agencies work together. Most notably, neighbourhood policing continues to be strengthened through the delivery of key public services at a local level based on shared boundaries. We have seen vast improvements, not only in terms of lower levels of crime, anti-social behaviour and drug use but also in relation to the root causes including deprivation, teenage pregnancy and educational attainment. We know that long-term crime reduction is only sustainable by addressing problems locally and by tackling those root causes and that is why Nottingham is committed to a long-term strategy of early intervention and prevention. Our Partnership Plan sets out our priorities and how we will work together, and with our communities, in order to make Nottingham safer and healthier for all residents and visitors to our city”

Pete Moyes, Director of the Nottingham Crime and Drugs Partnership

THE PARTNERSHIP BOARD

This plan has been agreed by our Partnership Board who are:

Nottingham City Council	Nottinghamshire Fire and Rescue Service
Nottingham City Homes	Nottinghamshire Probation Trust
Nottinghamshire Police	Nottinghamshire County Council
One Nottingham	Nottingham Community and Voluntary Sector
HMP Nottingham	The University of Nottingham
Nottinghamshire Police	Nottingham NHS CityCare Partnership
Nottingham Trent University	Nottingham Clinical Commissioning Group

INTRODUCTION

The Nottingham Crime and Drugs Partnership (CDP) is a multi-agency organisation responsible for tackling and addressing crime and substance misuse in Nottingham. We are made up of a number of statutory and non-statutory agencies including the Police, the City Council, the Fire and Rescue Service, the Probation Service, Public Health and the Clinical Commissioning Group, Health providers, the Drug and Alcohol Action Team, the City’s two universities, Nottingham City Homes, the Business Community and voluntary sector organisations such as Victim Support and Neighbourhood Watch.

We are a statutory partnership under the Crime and Disorder Act 1998, which requires all key agencies in Nottingham to work together in the prevention of crime. These partnerships are known nationally as Community Safety Partnerships (CSPs) and they were established on the understanding that the causes of crime are complex and that no single agency holds the key to reducing crime and its impact on society. Thus, crime reduction and prevention is not the sole responsibility of the police and the key to tackling crime is through multi-agency working that addresses not only enforcement but prevention as well.

Crime and drug related offending in Nottingham has dropped significantly over recent years. Since 2002 crime in the city has reduced by over 56% (representing over 39,000 less crimes) and the gap between Nottingham’s crime rate and that of the average amongst other similar cities has reduced by 84%. Furthermore, the number of offenders testing positive for heroin/cocaine under ‘test on arrest’ has reduced by almost halfⁱ. These significant achievements are the result of strong partnership working between all the partners in the CDP. We want to build on this success and make Nottingham even safer and help more people live productive and healthy lives free from the harms of drugs and alcohol misuse. This plan sets out our strategic vision for the future and outlines how we, as a collective group of partners, will continue to work together in order to achieve our objectives.

THE NOTTINGHAM PLAN TO 2020

The Crime and Drugs Partnership is one of the thematic partnerships working towards achieving the long-term 2030 vision for the city:

SAFE, CLEAN, AMBITIOUS, PROUD

Nottingham by 2030 will be a city which has tackled deprivation and inequality by:

- Being one of Europe's top ten cities for science and innovation; sport and culture.
- Making every neighbourhood a great place to live.
- Giving the best start in life to all of our children and young people.
- Making poverty history
- We will do this by being radical, bold and daring to be different.

In moving towards our 2030 vision, the Crime and Drugs Partnership takes the lead on delivery of the 'Safer' agenda of the Nottingham Plan. By 2020 the CDP will:

- Reduce 'all crime' to the average for Nottingham's family of similar CSPs and the Core Cities
- Reduce ASB calls to the Police by 50%
- Increase the number of people successfully completing treatment to 20.5%
- Reduce the total 'proven reoffending rate' to the 2009 national average

The Plan is also linked into other key strategies and work streams like the Youth Crime Action Plan, the Nottingham City Homes Crime Plan, the Priority Families Programme and the Safe from Harm Review.

THE COMMISSIONER'S PLAN

The first publically elected Police and Crime Commissioner for Nottinghamshire, Paddy Tipping, took office in November 2012. The Commissioner has responsibility for developing and implementing the Police and Crime Plan for Nottinghamshire. The Crime and Drugs Partnership was consulted on the development of the Plan and our Partnership Plan for Nottingham was developed with due regard to the objectives and priorities of the Commissioner as outlined in his Plan. As a result our plan seeks to compliment the work of the Commissioner in making Nottingham safer.

THE PARTNERSHIP SUPPORT TEAM

The role of the Partnership Support Team will be to continue supporting the Partnership with a clear remit to:

- Look for best practice
- Develop understanding of problems
- Develop and build strategic as well as tactical options
- Enable partners in delivering tactical plans
- Monitor performance and identify risks
- Provide a coordinating function
- Evaluate initiatives and seek funding opportunities

THE STRATEGIC ASSESSMENT 2012/13

In order to ensure that we are tackling the community safety issues that you and your community are most concerned about, the Partnership conducts an annual assessment of crime and substance misuse in Nottingham. The assessment looks at levels and patterns of offending and substance misuse so that solutions and interventions can be developed on a robust evidential basis. The assessment includes consultation with communities in order to make sure that we are addressing the issues that matter the most to Nottingham's residents. The Partnership's 2012/13 assessment was published in February 2013 and can be found on our websiteⁱⁱ.

The assessment highlighted various priorities including violence (particularly domestic and alcohol-related violence), the impact of alcohol, drug related offending and anti-social behaviour as key issues for the City. Furthermore, the sustained reductions in crime over the last ten years has seen Nottingham's crime profile change dramatically with, what are often perceived to be, 'less serious' forms of crime now accounting for the highest volume offences. Offending is now spread more evenly across a much wider range of offence types and as a result, a purely thematic approach will no longer provide the reductions required in order to meet the Partnership's ambitious targets.

In response the Partnership will continue to address the priorities highlighted whilst also addressing volume crime and any emerging issues through a partnership problem-solving approach at a local level. In order to provide additionality to the Partnership's approach, a focus will also be on those areas most affected by crime and anti-social behaviour. The analysis highlighted that half of all crime and almost half of anti-social behaviour occurs in 5 wards of the city. These 'High Impact Neighbourhoods' represent the areas where a strategic partnership focus can have the most impact.

The assessment also highlighted that people aged 18 to 29 continue to represent the CDP's key demographic group accounting for a disproportionate amount of crime in terms of offending (45%) and victimisation (42%)ⁱⁱⁱ. In response 18 to 29 year-olds will be a key element of the Partnership's approach.

The results of the assessment have shaped our priorities for the next 12 months and informed our strategic planning so that we can work towards the 2030 Vision for the city and the 2020 Nottingham Plan.

THE PARTNERSHIP APPROACH FOR 2013/14

The Crime and Drugs Partnership Board and Executive recently held a development day and agreed its strategic and operational focus for 2013/14. Much of the plan was developed based on the findings of the 2011/12 Strategic Assessment but partners also highlighted a need to look at the impact of mental health on offending and victimisation. Scoping work regarding mental health and its impact on crime has therefore been added to the plan.

Overall Aims

The overall aims of the Partnership are to:

- **Reduce All Crime**
- **Reduce Anti-Social Behaviour**
- **Reduce Substance Misuse**
- **Reduce Reoffending**

Strategic Focus and Delivery

To meet the Partnership's aims focus will be given strategically in 2013/14 to:

- Violence (inc. Domestic violence)
- Anti-Social Behaviour
- Substance Misuse (Drugs and Alcohol)
- Reactive Response to emerging issues and volume crime
- Mental Health
- Reoffending

To achieve positive outcomes against the Strategic focus for 2013/14 strategic delivery will be based on:

- Leadership
- Early Intervention
- Prevention
- Harm Reduction

Operational Focus and Delivery

To convert strategic planning into operational activity the Partnership will continue to build a delivery model aligned to local areas and organisational structures, working to build inter-organisational links.

This approach is based on:

- The Four Tier Model^{iv};
- Embedding locality working across partner services^v; and,
- Emphasis on the 5 'C's: Co-Location, Communication, Coordination, Collaboration and Co-Production.

The Partnership's operational focus will be delivered through a problem solving approach, which recognises the importance of addressing:

- 18 to 29 year-olds presenting a high risk
- 18 to 29 year-olds presenting the most vulnerability
- Locations which deliver the highest impact (High Impact Neighbourhoods)
- Repeat victimisation
- Our strategic priorities through a risk based performance management approach

DELIVERY AND PERFORMANCE FRAMEWORK

The Partnership will deliver its overall aims through the following delivery framework:

Area of Strategic Focus	Delivery	Key Performance Measure
Violence	Domestic and Sexual Violence Strategy The City Centre Plan Ending Gang and Youth Violence	Reduce 'all crime' to the average for Nottingham's family of similar CSPs and the Core Cities by 2020 Our current target is to reduce All Crime by 36% (over a 2010/11 baseline) by March 2014
Reactive Response to emerging issues and Volume Crime	Problem Solving at CDP Executive Problem Solving at Locality Boards Neighbourhood Partnership Tasking	
Substance Misuse (Drugs and Alcohol)	The Drug Strategy and Treatment Plan The Alcohol Strategy and Treatment Plan	Increase the number of people successfully completing treatment to 20.5% by March 2014 Reduce alcohol related hospital admissions to 1,400 per 100,000 population by March 2020
Reoffending	Reducing Reoffending Strategy	Reduce the total 'proven reoffending rate' to the 2009 national average
Anti-Social Behaviour	Problem Solving at CDP Executive Problem Solving at Locality Boards Respect for Nottingham Strategy	Reduce ASB calls to the Police by 50% by March 2014
Mental Health	Further work required to scope the extent to which mental health impacts on crime and ASB	Benchmark the impact of mental health on crime

TARGETS AND PROGRESS

Target	Baseline	2011/12 (Year 1)		2012/13 (Year 2)		2013/14 (Year 3)
		Target [^]	Actual [^]	Target [^]	Actual [^]	Target [^]
To Reduce All Crime by 36% (over a 2010/11 baseline) by March 2014	36,202 (2010/11)	31,025 -14%	33,578 -7%	27,514 -18%	30,403 -9.5%	23,169 -24%
To Reduce ASB Calls to the Police by 50% ^{vi} (over a 2006/07 Baseline) by March 2014	28,095 (2006/07)	21,422 ^{vii} -10%	23,402 -1.7%	19,280 -18%	15,489 -32%	14,048 -9%
To Increase the Number of People Successfully Completing Treatment From 14.28% (2010/11 Baseline) to 20.5% by March 2014	14.28% (2010/11)	18.17%	18.38%	19.17%	18.15%*	20.5%
To Reduce Alcohol Related Hospital Admissions to 1,400 (per 100,000 population) by March 2020	1,778 per 100,000 pop. (2007/08)	2,007	Data yet to be release due to time lag ^{viii}	2,023	Data yet to be release due to time lag	2,039
To Reduce the Proven Re-Offending Rate From 29.9% to 26.6% by March 2014	29.9% (2009)	28%	Data yet to be release due to MoJ time lag ^{ix}	27.3%	Data yet to be release due to MoJ time lag	26.6%

[^]All targets and actual performance are shown as % change over the previous year unless stated otherwise

*Based on Feb 2013 data (rolling 12 months)

ⁱ The number of people testing positive for 'trigger offences' (mainly made up of acquisitive crimes like theft and burglary) reduced from 44% in 2007/08 to 23% (last 12 months ending Dec 2012).

ⁱⁱ http://www.nottinghamcdp.com/perf_pol_gov/isna_10_11.aspx

ⁱⁱⁱ Those aged 18 to 24 represent 30.5% of all offenders and 28% of victims.

^{iv} The four tier model embodies a problem solving approach at the lowest possible local level with escalation of issues where required. The model is made up of Neighbourhood Structures (e.g. Neighbourhood Action Teams), Locality Boards, the CDP Executive and the CDP Board.

^v A central element of the 4 tier model is problem solving, leadership and performance management at a local level. Key partners recently realigned boundaries in order to deliver local services in coterminous areas.

^{vi} The ASB target was originally to achieve a 39% reduction (over 2006/07) by March 2014. This equates to a target of 17,138 which has already been achieved and so the target has been stretched to -50%.

Successful completion of the stretch target would mean the manifesto pledge of reducing ASB by 50% would be achieved a year ahead of target.

^{vii} The All ASB figure for 2010/11 was 23,802

^{viii} The North West Publish Health Observatory publishes the data but there is a significant time lag. Most recent data is for 2010/11 and shows an upward trend locally (2397.97) and nationally

^{ix} The Ministry of Justice changed the formula for measuring reoffending in 2011. The new measure is now much more inclusive (encompassing all those who come into contact with the criminal justice system as opposed to just statutory offenders managed by probation) and tracks offenders over 12 months (plus 6 months allowed for re-conviction) (as opposed to 3 months under the old formula). As a consequence there is an 18 month time-lag on data released by the MoJ.